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April 10, 2018

Dear Senator:

Thank you for your ongoing, bipartisan support to mitigate global conflict, address acute humanitarian needs, and reduce global poverty, most recently demonstrated in fiscal year 2018 appropriations. U.S. goodwill reflects common values of inherent human dignity and recognition that all people deserve opportunities to reach their fullest potential to promote the common good. As you contemplate fiscal year 2019 appropriations for programs under the subcommittee's jurisdiction, **we urge you to oppose the cuts proposed in the Administration's request and to fund the poverty-reducing humanitarian, development, and migration accounts to at least fiscal year 2018 enacted levels.** (Please see the attached chart.)

The U.S. Conference of Catholic Bishops (USCCB) and Catholic Relief Services (CRS) believe that all budget decisions should consider two critical, moral questions. First, does the budget protect or threaten human life and dignity? And second, how does the budget affect 'the least of these' (Matthew 25) - the poor and marginalized among us? Since the U.S. bishops established Migration and Refugee Services (MRS) and CRS in 1920 and 1943 respectively, we have partnered with the U.S. government to respond to the needs of the most vulnerable. We have witnessed the U.S. government's leadership role in supporting communities, promoting inclusive economies, and fostering a more peaceful world. U.S. assistance is invaluable to the progress the global community has made to combat extreme poverty and global health outbreaks, and to make the world safer.

We urge Congress to sustain the international affairs budget at no less than \$59.1 billion to ensure protection of poverty-focused international assistance. This is flat funding from FY17 enacted (with supplementals), including at least \$57.4 billion for the SFOPs 302(b). We ask that funding for poverty-focused programs not come at the expense of other development, life-giving global health, and humanitarian programs that engender a safer and more prosperous world.

Today, more than 65 million people are forcibly displaced from their homes and 136 million people need humanitarian assistance. Large parts of South Sudan, Nigeria, Yemen, and Somalia remain on the brink of famine. We commend the subcommittee's actions to increase funding for humanitarian assistance in recent years and urge you to maintain appropriations to at least fiscal year 2018 enacted levels for **International Disaster Assistance (IDA) and Migration and Refugee Assistance (MRA).**

A collective effort to resolve conflicts from Syria to Yemen to Burma; support peacebuilding in places such as the Democratic Republic of the Congo, the Central African Republic, and South Sudan; and to prepare for the next crisis, disaster, or atrocity are paramount to U.S. engagement with the world. **The government's support for peacekeeping, the Atrocities Prevention Board, the Complex Crisis Fund, and the U.S. Institute of Peace are significant initiatives to manage conflict and to address the root causes of violence and migration.**

While humanitarian aid and diplomacy are critical tools in America's foreign policy toolbox, development assistance is the bedrock of U.S.-sponsored foreign aid. **When the U.S. invests in clean water and sanitation, basic education, microfinance, democracy promotion and good governance, and food security programs implemented through the Development**

**Assistance account, we address the underlying causes of poverty, migration, and violence.**

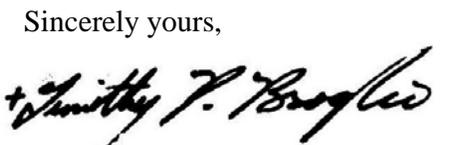
When we acknowledge the impact of climate shocks on those reached with development programs, and support bilateral programming and multilateral mechanisms such as the **Green Climate Fund**, we protect gains made in areas such as food security. And when there is investment in **Anti-Trafficking in Persons** programs and a common understanding of the scourge of human trafficking, we are better able to protect victims, prosecute perpetrators, and prevent “modern day slavery.”

Recent disease outbreaks remind us of the critical importance of global health programming. For example, a child under five dies every 2 minutes from **malaria** for lack of cost-effective tools such as an insecticide-treated bed net or a course of treatment. Endemic in 91 countries, malaria has a staggering economic impact, costing \$12 billion per year. Funding for **Nutrition** is another effective way to support the future of women and children worldwide. Every dollar spent on improving nutrition in the first 1,000 days of a child’s life yields a return of \$48 in better health and economic productivity. Backing for **Vulnerable Children** helps reunite children in institutional care with their families, and assists those affected by war, homelessness, or disability.

Effective and efficient development and humanitarian aid requires the partnership of the U.S. government and local partners. CRS is proud to leverage private money and to partner with long-standing local partners, especially the extensive network of Catholic institutions that enjoy the trust of local communities and understand the needs of people. Nonetheless, we appreciate the need to improve continually how we deliver and program U.S. assistance, and for reform of U.S. assistance so that investments build local capacity and allow for greater flexibility. MRS continues to work with the U.S. government, state governments, and local Catholic Charities and communities to resettle and protect refugees coming to the United States.

Thank you for your leadership to maintain these critical accounts. We urge you to protect this funding in fiscal year 2019 to at least fiscal year 2018 enacted levels, to defend human life and dignity, to uphold our values, and to benefit the common good. We leave you with words from Julek Plowy, a refugee from World War II whom CRS helped to relocate from war-torn Poland to Santa Rosa, Mexico in 1943. “[You] provided aid to us in many forms, such as clothing, food, education, toys, medical aid and also finances,” said Julek. “The most important contribution to our family during our time in Santa Rosa,” he continued, “was the full restoration of our faith in the goodness and love of God and humanity.”

Sincerely yours,



Most Reverend Timothy P. Broglio  
Archbishop for the  
Military Services, USA  
Chair, Committee on  
International Justice and Peace  
United States Conference  
of Catholic Bishops



Most Reverend Joe Vasquez  
Bishop of Austin, Texas  
Chair, Committee on Migration  
United States Conference  
of Catholic Bishops



Mr. Sean Callahan  
President and CEO  
Catholic Relief  
Services



## International Poverty-Reducing Development and Humanitarian Accounts



Appropriations Accounts (\$ in thousands) (OCO included) *	FY 18 Omnibus	Administration's FY 19 Request	FY 19 House Bill	FY 19 Senate Bill	USCCB/CRS FY 19 Request
<b><i>State, Foreign Operations (SFOPs)</i></b>	21,788,823	15,128,395	21,991,464	22,312,524	23,001,549
Maternal and Child Health (including GAVI)	829,500	619,600	845,000	829,500	845,000
Nutrition	125,000	78,500	145,000	135,000	145,000
Vulnerable Children (orphans and displaced children)	23,000	-----	23,000	25,000	25,000
HIV/AIDS (USAID)	330,000	0	330,000	330,000	330,000
Malaria	755,000	674,000	755,000	755,000	755,000
Tuberculosis	261,000	178,400	302,000	275,000	302,000
Neglected Tropical Diseases	100,000	75,000	-----	105,950	105,950
Global Health Security <sup>i</sup>	72,550	72,500	172,550	100,000	172,550
HIV/AIDS (DOS/PEPFAR)	5,670,000	4,775,100	5,670,000	5,720,000	5,720,000
Development Assistance (including Water, Basic Ed) <sup>ii</sup>	3,000,000	-----	3,000,000	3,000,000	3,000,000
International Disaster Assistance	4,285,312	3,557,412	4,285,312	4,385,312	4,385,312
Migration and Refugee Assistance	3,359,000	2,800,375	3,360,000	3,432,000	3,432,000
Emergency Refugee and Migration Assistance	1,000	0	0	1,000	50,000
Complex Crises Fund	30,000	0	0	30,000	30,000
Millennium Challenge Account	905,000	800,000	905,000	905,000	905,000
Atrocities Prevention Board (ESF & INCLE)	5,750	0	-----	5,750	5,750
Contributions to International Peacekeeping Activities	1,382,080	1,196,108	1,589,496	1,683,881	1,683,881
Peacekeeping Operations	537,925	291,400	490,400	477,425	490,400
Green Climate Fund (Treasury)	0	0	0	0	500,000
U.S. Institute of Peace	37,884	20,000	37,884	37,884	37,884
Anti-Trafficking in Persons (DA, ESF, AEECA, INCLE)	78,822	-----	80,822	78,822	80,822
<b><i>Agricultural (Ag)</i></b>	1,923,626	0	1,707,626	1,926,255	2,110,255
Food for Peace (Title II) <sup>iii</sup>	1,716,000	0	1,500,000	1,716,000	1,716,000
McGovern-Dole	207,626	0	207,626	210,255	210,255
<b><i>Labor, Health and Human Services (LHHS)</i></b>	86,125	18,500	18,500	86,125	86,125
Bureau of International Labor Affairs (DOL/ILAB)	86,125	18,500	18,500	86,125	86,125
<b>COMBINED TOTAL</b>	<b>23,798,574</b>	<b>15,156,895</b>	<b>23,717,590</b>	<b>24,324,904</b>	<b>25,013,929</b>

\* ----- indicates that the bill does not provide adequate information about the account level.

## Summary of Message to Congress and Account Descriptions

The Church views international assistance as an essential tool to promote human life and dignity, advance solidarity with developing nations, and enhance human security. The USCCB and CRS prioritize the accounts below because they are most focused on saving lives and reducing poverty. This assistance is just over one-half percent of the federal budget, not the 20-25% many Americans believe it constitutes. We urge Congress to **fund international poverty-reducing development and humanitarian programs to meet urgent needs and invest in peace.**

**Maternal and Child Health** programs provide low-cost life-saving interventions, such as micronutrient supplementation, nutritional support, newborn care, immunization, and treatment of pneumonia and diarrheal disease – addressing the biggest killers of mothers and children in the developing world. This account also provides funding for the U.S. contribution to GAVI, the Vaccine Alliance, which purchases vaccines for children in poor countries.

**Nutrition** programs provide interventions such as micronutrient supplementation and growth monitoring, which combined with an adequate diet and clean water and sanitation, improves outcomes during the first critical years of a child's life.

**Vulnerable Children** programs address the special needs of displaced children and orphans.

**HIV and AIDS PEPFAR (USAID & State Funding)** funding focuses on prevention, care and treatment, and the support of children affected and infected by HIV and AIDS. Although we have principled concerns about those PEPFAR prevention activities we find inconsistent with Catholic teaching and do not implement or advocate for these activities, we support PEPFAR's overall lifesaving mission and urge robust funding for the Global Fund to Fight AIDS, TB and Malaria.

**Malaria** programs treat, prevent, and control this deadly disease which is one of the biggest killers of children under five worldwide.

**Tuberculosis** programs screen, diagnose, and treat millions of people each year. TB is the leading infectious killer globally.

**Neglected Tropical Diseases** programs focus on scaling up integrated treatment to prevent parasitic and bacterial diseases that cause morbidity and mortality.

<sup>i</sup> **Global Health Security** programs prevent, prepare for, and respond to unanticipated and emerging global health threats. The Administration's FY19 Request reprograms \$72.5 million from FY15 Ebola emergency appropriations. The Senate and House's FY19 request reprograms \$27.4 and \$72.5 million from FY15 Ebola emergency appropriations, respectively.

<sup>iii</sup> **Development Assistance** programs support an array of critical development activities, including primary education; Global Food Security Act implementation; clean water and sanitation; microfinance, democracy promotion and good governance, and conflict management and mitigation. The Administration's FY19 Request combines the DA and ESF accounts into a new Economic Support and Development Fund account. The Senate and House FY19 bills do not support consolidation of accounts.

**International Disaster Assistance** funds emergency health, water, shelter and nutrition efforts, as well as disaster risk reduction and rehabilitation through the Office of Foreign Disaster Assistance (OFDA). It also supports cash and voucher-based emergency food security programming via the Emergency Food Security Program (EFSP).

**Migration and Refugee Assistance** protects refugees and internally displaced persons, helps them to repatriate when conflict ends or natural disaster responses permit, and to resettle to safe countries like the U.S. This level would fund resettlement of 75,000 refugees in the U.S.

**Emergency Refugee and Migration Assistance** is a drawdown account used, with Presidential authority, to respond to humanitarian crises.

**Complex Crisis Fund** enables rapid investments to catalyze peace and mitigate conflict in the face of unforeseen crises or violence.

**Millennium Challenge Account** provides U.S. funding to countries with a commitment to good governance, focusing on infrastructure projects.

**Atrocities Prevention Board (APB)** improves collaboration, analysis and information sharing to mobilize U.S. efforts to prevent future atrocities and crises.

**Contributions to International Peacekeeping Activities** deploy peacekeeping troops to protect civilians in places like Sudan and Somalia.

**Peacekeeping Operations** finances the training and equipping of peacekeeping troops before they deploy to conflict countries and the professionalization of militia groups into formal military forces committed to protecting their people.

**Green Climate Fund** provides assistance to developing countries to adapt to, and mitigate, impacts of climate change.

**U.S. Institute of Peace** works to prevent, reduce, and resolve armed conflict around the world by providing analysis, education, and resources to those working for peace.

**Combatting Trafficking in Persons** US assistance helps other nations to prevent trafficking, prosecute perpetrators, and provide assistance to victims.

<sup>iii</sup> **Food for Peace (Title II)** provides U.S. food aid for emergencies and funds \$350 million in long-term development programs that support nutrition and build resilience. The Administration's FY19 Request eliminates all funding for Food for Peace and shifts programming to IDA and Economic Support and Development Fund.

**McGovern-Dole** provides school lunches and take-home food rations to encourage students, especially girls, to attend school, and other school support efforts. At least \$15 million should provide for local and regionally procured commodities for sustainability. The Administrations FY19 Request eliminates all funding for the program.

**Bureau of International Labor Affairs** funds programs to combat the worst forms of child labor, forced labor, and trafficking in persons.